

Administrative Determination (AD)
Documentation of Land Use Plan Conformance and NEPA Adequacy (DNA)

U.S. Department of the Interior
Bureau of Land Management (BLM)

A. BLM Office: Anchorage Field Office **Lease/Serial/Case File No.** AA-077729

Proposed Action Title/Type: Moose Track Trail Accessibility Improvements

Location of Proposed Action: Campbell Tract; Seward Meridian, T. 12 N., R. 3 W.,
Section 3; USGS topographic map Anchorage A-8.

Description of the Proposed Action:

The Proposed Action is to widen and improve the Campbell Tract's Moose Track Trail to a "primitive accessible" standard. Moose Track Trail is located just east of the Science Center access road and parallels the road for a distance of one mile. This project will complete the first phase of creating a challenging primitive accessible loop trail for our mobility impaired users on Campbell Tract. A need exists for a winding, wooded natural trail experience that is accessible to physically fit wheelchair users. This project fits within the existing Moose Track Trail corridor and establishes a firm, level, cross-graded trail surface of four feet for non-motorized accessible vehicle use. Approximately 5,000 feet of trail will be improved and linked to the new Moose Track trail head parking area. The trail currently varies from 2-4 feet in width and will be expanded to a uniform four foot width. Typar and $\frac{3}{4}$ minus gravel will be applied to a depth of four inches, as needed, as a hardened adequate trail surface exists along much of the route. A number of large hummocks exist in the current trail corridor that will require cutting down and ramping to meet a maximum of 8% grade. Approximately 100 yards of new trail will be constructed through an existing natural corridor of spruce and alder to link the new parking lot with the existing trail. This trail spur is required as a result of recent Science Center road construction. Trail work will be performed by firefighters, mechanical equipment, and volunteer and BLM employees. Challenge Alaska, NPS Trail consultants, and AFO engineering staff will be consulted in the preparation of a detailed construction plan.

Applicant (if any): BLM

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B. Conformance with the Land Use Plan (LUP) and Consistency with Related Subordinate Implementation Plans

LUP Name: *Southcentral Management Framework Plan*

Date Approved: March 1980

Other document: *A Management Plan for Public Use and resource Management on the Bureau Of Land Management Campbell Tract Facility*

Date Approved: June 1988

The Proposed Action is in conformance with the applicable LUP, specifically provided for in the following LUP decisions: Activity objectives Recreation (R-3) and Wildlife (WL-4).

C. Identify the applicable NEPA document(s) and other related documents that cover the Proposed Action.

EA-AK-040-8025: *Environmental Assessment: Public Use and Resource Management on the Bureau of Land Management Campbell Tract Facility*. This document is on file in the Anchorage Field Office.

EA-AK-040-92-003: *Campbell Creek Environmental Education Center Development Plan and Environmental Assessment*, February 1993. This document is on file in the Anchorage Field Office.

D. NEPA Adequacy Criteria**1. Is the current Proposed Action substantially the same action (or is a part of that action) as previously analyzed?**

Yes. The Proposed Action conforms with the intent of the development plan and environmental assessment prepared for the development of the environmental education center and associated recreation facilities on Campbell Tract described in *A Management Plan for Public Use and Resource Management on the Bureau of Land Management Campbell Tract Facility* (1988) and the *Campbell Creek Environmental Education Center development Plan and Environmental Assessment* (1993). The Proposed Action provides for a hardened accessible surface within the existing trail corridor on the previously impacted trail surface. The Proposed Action is essentially the same as described in the above EA, promoting a multiple use accessible trail parallel to the Science Center access road. When completed, the trail will have a predictable and consistent tread-width of four feet versus the varying narrow and wider tread-width that exists at present.

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- 2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the current Proposed Action, given current environmental concerns, interests, resource values, and circumstances?**

Yes. Additional alternatives beyond the No Action Alternative were not viewed as necessary at the time of the analysis.

- 3. Is the existing analysis adequate and are the conclusions adequate in light of any new information or circumstances (including, for example, riparian proper functioning condition [PFC] reports; rangeland health standards assessments; Unified Watershed Assessment categorizations; inventory and monitoring data; most recent Fish and Wildlife Service lists of threatened, endangered, proposed, and candidate species; most recent BLM lists of sensitive species)? Can you reasonably conclude that all new information and all new circumstances are insignificant with regard to analysis of the Proposed Action?**

Yes. The circumstances have not changed. The management goals of the 1988 plan remain the same for the Campbell Tract. Today's recreational uses and interests remain basically identical to those of 1988 and 1993. Increased interest in enhancing the multiple-use trail to include accessible-needs groups conforms with management goals.

- 4. Do the methodology and analytical approach used in the existing NEPA document(s) continue to be appropriate for the current Proposed Action?**

Yes. The approach used in the previous documents is appropriate. The analysis in these documents is similar to what would be appropriate for the Proposed Action. User groups and BLM management decisions have changed little since 1988 or 1993.

- 5. Are the direct and indirect impacts of the current Proposed Action substantially unchanged from those identified in the existing NEPA document(s)? Does the existing NEPA document sufficiently analyze site-specific impacts related to the current Proposed Action?**

No additional direct or indirect impacts have been identified for the Proposed Action. The above listed environmental assessments addressed the recreation trail construction impacts for the site. The Proposed Action is basically the same as addressed in the 1988 and 1993 documents for providing accessible recreation

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opportunities to physically challenged users.

- 6. Can you conclude without additional analysis or information that the cumulative impacts that would result from implementation of the current Proposed Action are substantially unchanged from those analyzed in the existing NEPA document(s)?**

Yes. The cumulative impacts are unchanged from the impacts analyzed in the existing NEPA documents. The Proposed Action represents an upgrade of an existing recreation trail facility to a primitive accessible standard within the confines of the existing trail corridor.

- 7. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current Proposed Action?**

Yes. Public concerns remain unchanged. Plans to provide accessible capability on Moose Track Trail have been discussed at Campbell Tract/Far North Bicentennial Park User's Meetings and other public venues. Accessible advice and oversight is being provided by Paul Sandhofer representing the accessible trail community and NPS trail consultants have been included in the design of the Proposed Action.

E. Interdisciplinary Analysis:

Douglas Ballou, Lead Preparer

Also, see the attached NEPA routing form.

F. Mitigation Measures:

No mitigation measures are required. The trail will be closed to traffic during work periods for safety. Temporary signs will be posted advising users of closures.

G. Conclusion:

Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the existing NEPA documentation fully covers the Proposed Action and constitutes BLM's compliance with the requirements of NEPA.

/s/ June Bailey
Anchorage Field Manager, Acting

10-16-02
Date